#### NOTICE OF MEETING

#### PARKS AND RECREATION ADVISORY BOARD

Public notice is hereby given that there will be a meeting of the Murray City Parks and Recreation Advisory Board on Wednesday, November 4, 2009, at 5:30 p.m., at the parks and recreation office located at 330 E. Vine Street, Murray, Utah.

- 1. Approval of minutes
- 2. Citizen comments
- 3. Consider request by Murray High School softball team to display advertising banners on Murray Park softball field.
- 4. Consider TOSH Field conceptual design, cost estimate, and City participation.
- 5. Consider request to use City property for Murray High School soccer field.
- 6. Discuss Jordan River Parkway Commission proposal.
- 7. Discuss use of Armory building in Murray Park.
- 8. Director's Report
- 9. Questions
- 10. Adjournment

Next Meeting: Wednesday, January 13, 2010 at 5:30 p.m.

Special accommodations for the hearing or visually impaired will be made upon a request to the office of the Murray City Park and Recreation (264-2614). We appreciate notification two working days prior to the meeting.

#### MURRAY PARKS AND RECREATION ADVISORY BOARD

#### Minutes of Meeting

Wednesday, September 9, 2009

#### **Board Members in Attendance**

Morgan Selph, Chair Lisa Nelson, Vice Chair Bob VanBibber Dani Murakami Ted Eyre

#### Staff

Doug Hill

The Parks & Recreation Board Meeting was called to order at 5:40pm by Chair, Morgan Selph.

#### APPROVAL OF MINUTES

Ted Eyre made a motion to approve the July 8, 2009 board minutes as written. Lisa Nelson seconded. Motion was unanimous.

#### CITIZEN COMMENTS

No citizens.

#### CONSIDER FISHING PROCLAMATION RULE CHANGE FOR WILLOW POND PARK

Doug gave some background on this subject. He said that he thought everyone had received an email on this which was forwarded from the state indicating that they were changing the rule for 2010 on the limit. The Division of Wildlife Resources takes primary responsibility for enforcement of the rules on the pond; however, Murray City Police Department also has authority.

Doug reported that Kim Sorensen, Parks Superintendent, asked that this item be placed on the agenda. Kim asked that the board discuss whether or not the city should have additional rules that are not part of the state rules. The state has indicated that the city has the right to do that, and that they will publish additional rules in the state proclamation.

Kim wanted the board to discuss a potential rule that the fishing at Willow Pond be limited to youth. Doug said that personally he felt this rule would be difficult to enforce. Doug said he also felt that it

was a recreational experience for an adult to do and enjoy, and he personally would not want to take away that experience.

The board asked various questions of Doug about rule possibilities, and Doug said that the city could adopt whatever additional rules they felt were needed and then the state would include those rules in their yearly proclamation. It was asked what the proposed age would be for youth only to fish, and Doug said that Kim was thinking 18 and under. Dani Murakami asked that with the new Taylorsville pond and a new Sandy pond opening soon that it would alleviate some of the fishing on the Murray pond. Doug said that he did think that with more fishing ponds opening that it could eliminate the crowding at Willow Pond. Morgan Selph stated that he felt some of the adults fishing at the pond were using it as a tool to provide food for their livelihood. The group talked about the possibility of limiting the days for adult only fishing.

Ted Eyre made a motion to disagree with changing the rule to youth only fishing on Willow Pond and to agree with the two fish bag limit for 2010. Bob Vanbibber seconded the motion. Board was unanimous.

#### **ENVIRONMENTAL INITIATIVES IN PARKS AND RECREATION**

Doug reported that in the last meeting he handed out a draft list of environmental initiatives in Parks and Recreation for the board to start thinking about. He handed out the list again and said that the list was a direction to work toward in Parks and Recreation. Some of the items listed would be very easy to implement and others would be costly. Doug said that the items on the list were "green" initiatives that the department felt could be considered when making future decisions. The board members asked some questions and some ideas regarding items on the list were given and discussed.

There was some talk about separate recycle containers in the park facilities and how that type of program could be implemented as well as within buildings. Doug stated that within Murray City offices, most employees now have two containers at each desk, one for papers and other recyclable items and one for food or other type trash. Morgan Selph talked about possibly implementing a point system for each facility where the facility would earn points for each environmental improvement accomplished which could save money and protect the planet. Each facility could then have a goal to work toward to earn more points in the future.

Doug said that the list of initiatives was just a starting point for the board to review and, if given a positive recommendation, then a specific plan could be developed.

Ted Eyre made a motion that the Environmental Initiatives be explored by each department within Parks and Recreation to determine how they can best be implemented in such a way that can be quantified to measure the benefits over time. Lisa Nelson seconded. Board was unanimous.

#### TOSH PROPOSAL

Doug gave the board a handout of an aerial map and said that this subject was more of a discussion item as opposed to an action item. Doug stated that he wanted the board to be aware that Tosh, which is the orthopedic specialty hospital (formerly Cottonwood Hospital), has offered Murray City the use of a portion of ground where the old Cottonwood Hospital stood for an athletic field. Tosh has said that if

the city or school district does not want to lease this property (for no fee) then they would maintain it as a parking lot. The size of this piece of property could accommodate a soccer field, rugby field, or possibly a softball field or baseball diamond.

Doug said that the city held a meeting with representatives from various Murray sports organizations to talk about this subject and determine their needs. The groups who were most vocal about needing more fields were rugby, lacrosse, and football. Doug said that the general consensus of the meeting was that they would like to see an artificial turf facility with lights which could be heavily used by all groups as a practice facility rather than a home field for any particular group.

Doug stated that the city would now look into costs, both for grass and artificial turf. Tosh wants the field lit, and it must have its own restroom facilities. Tosh has indicated that there is plenty of parking. Bob Vanbibber explained to the board members that artificial turf does require daily maintenance; the field requires sweeping. Bob also indicated that MRSA is a concern because of bacteria hybernating in the fibers, so a cleaner needs to be applied. Artificial turf also requires watering to keep down the heat. Doug told board members that Tosh is indicating a 10-15 year lease. After this length of time, Tosh may decide that they need this space for their needs. Morgan Selph said that it is possible for a seeded field to withstand high usage and be playable after a heavy rainfall if it has been engineered and designed with proper drainage.

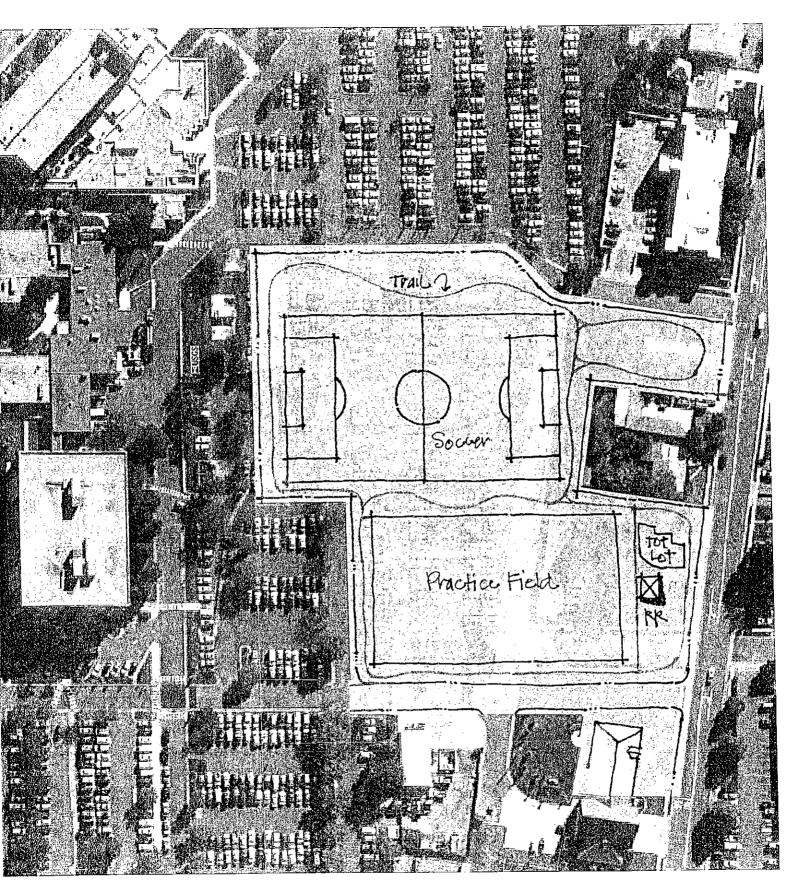
Doug said that the city would put together a concept plan and obtain some cost estimates and bring the information to the board again at that time.

#### DIRECTOR'S REPORT

Doug reported that the baseball world series went very well and was extremely successful. He said that there were over 50,000 spectators over the course of the week. The ultimate compliment at the end of the tournament was that the national representatives asked to come back to Murray in three years.

The meeting adjourned at 6:55pm.

The next regularly scheduled meeting will be Wednesday, October 14, 2009, in the Parks and Recreation office conference room at 5:30pm.



Murray

#### Estimate of Probable Costs Murray Ball Flelds Murray, Utah

Murray Field #4

185,200 SF / 4.26 Ac.

100,200 St 7 4.20 Ad.	Unit	Quantity	ţ	Jnit Cost	Ext. Cost	
Mobilization	LS	1.00	\$	64,000.00	\$	64,000.00
Testing	LS	1.00	\$	5,000.00	\$	5,000.00
Construction Staking	LS	1.00	\$	10,000.00	\$	10,000.00
Demolition - Asphalt	CY	3578.00	\$	20.00	\$	71,560.00
Demolition - Curb & Gutter	LF	2290.00	\$	8.00	\$	18,320.00
Demolition - Turf	CY	636.00	\$_	15.00	\$	9,540.00
Relocate Utilities	LS	1.00	\$	10,000.00	\$	10,000.00
Grading	CY	20600.00	\$	4.00	\$	82,400.00
Sewer Line	LS	1.00	\$	1,500.00	\$	1,500.00
Water Line	LS	1.00	\$	2,000.00	_\$	2,000.00
Electrical Service	_ LS	1.00	\$	10,000.00	\$	10,000.00
Storm & Field Drainage	LS	1.00	\$	16,000.00	\$	16,000.00
Misc. Site Improvements	LS	1.00	\$	5,000.00	\$	5,000.00
Asphalt Road	SF	6000.00	\$	2.50	\$	15,000.00
Curb & Gutter	LF	400.00	\$	22.00	\$	8,800.00
Walkway - 8'	SF	21000.00	\$	5.75	\$	120,750.00
Field Equipment / Goals	LS	1.00	\$	5,000.00	\$	5,000.00
Field Lights	LS	1.00	\$	240,000.00	\$	240,000.00
Restroom	SF	900.00	\$	175.00	\$	157,500.00
Playground	LS	1.00		75,000.00	\$	75,000.00
Top Soil	CY	2030.00		25.00	\$	50,750.00
Irrigation System	SF	156600.00	\$	0.85	\$	133,110.00
Fine Grading	SF	156600.00	\$	0.15	\$	23,490.00
Turf	SF	156600.00	\$	0.45	\$	70,470.00
Field Grow In & Maintenance	LS	1.00	\$	5,000.00	\$	5,000.00
Sub Total					\$	1,210,190.00

Contingency 15%

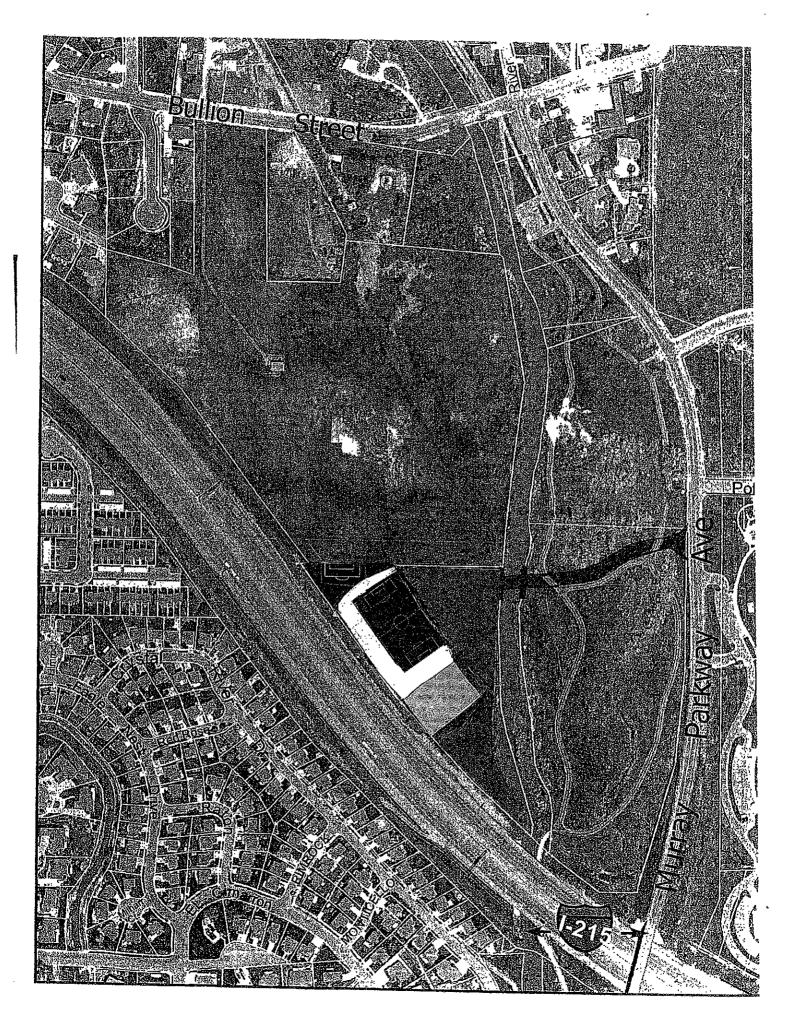
181,528.50

**Project Total** 

\$ 1,391,718.50

Alternate 1 Turf/Seed	SF	156600.00	\$ 0.10	\$ 15	,660.00

Synthetic Turf: \$527,600 for 300' x 180' Aeld Bluegrass Turf: \$147,200 for 300' x 180' Reld



## Memo

To:

Mayor Daniel C. Snarr

From:

Doug Hill

CC:

Jan Wells

Date:

October 21, 2009

Re:

Proposed Jordan River Parkway Commission

The Blueprint Jordan River Implementation Committee is proposing to create a Jordan River Parkway Commission by Interlocal Agreement. A copy of the draft document is attached. Per our discussion, I have provided the following comments to the Implementation Committee:

#### L Goals

Remove any reference to "governance". The City prefers an Interlocal Agreement that would promote cooperation between the different entities with the entities preserving their authority and control in making decisions regarding the Parkway within their jurisdiction.

#### **II. Commission Structure**

- The City believes the size of the proposed Commission is too large. It is difficult to conduct business if it requires the approval of 25-30 members.
- The City believes that the appointed government entities should be elected officials. Elected officials are usually able to make quicker decisions regarding their community than staff or citizens that may be appointed.
- The City does not believe formal adoption of the Jordan River Blueprint as a development directive should be required. While the 'Blueprint' is a good starting point, it is not statistically representative of the entire community nor do we agree with all conclusions.

#### V. Organization Authority and Powers

• Remove any reference to "land use authority' and 'similar to Planning Commission' language. The City does not want any directives from the Commission regarding: City policy, ordinances, or the manner in which we distribute resources; the decisions of our Planning and Zoning Commission or the City Council; and we do not want them to approve any specific plans and projects.

### VII. Commission Funding, Budgeting, and Spending

• Remove any reference to a Special Taxing District option. At present, the City is opposed to the creation of a Special Taxing District for numerous reasons.

If you have other comments or questions please let me know.

Note: At the September meeting, the Implementation Committee continued to make comments relative to an appropriate Jordan River governance model. As detailed below, the outline now represents the concepts and issues which have been discussed over the past several months of meetings. The Executive Committee feels it important that the Implementation Committee continue to discuss these issues and provide guidance leading to a final draft outline and an interlocal agreement.

### Proposed Jordan River Parkway Commission

#### Draft Document

Through the Blueprint Jordan River process, the public expressed a strong desire to preserve the remaining undeveloped areas along the Jordan River, rehabilitate the river's natural functions, and create a lake-to-lake greenway system of wildlife areas, parks, neighborhood centers, and trails for biking, boating, jogging, strolling, and learning. For the Jordan River vision to become a reality, local, state, and federal government partners, with the help of community members and organizations, must cooperate to pursue common goals and integrate best management practices into their operations. By capitalizing on this shared vision, we can make the Jordan River corridor a treasured asset that greatly enhances our shared quality of life for generations to come.

#### I. Goals

- 1. Develop broad-based support for the Jordan River Blueprint and involvement of local officials and citizens in implementing the Blueprint.
- 2. Use the Blueprint as a guiding tool and policy document.
- 3. Create an effective and shared governance structure for the Jordan River that has political, legal and financial viability.
- Eligible members will want to join and participate fully.

#### II. Commission Structure

- 1. Governing Board Membership and organization;
  - a. Government entities
    - i. Municipalities
    - ii. Counties along the river
    - iii. Special Districts with particular interest in the river
    - iv. State agencies
    - v. Federal agencies (?)
  - b. Constituencies
    - i. Interested and effective non-profits
    - ii. Community associations
    - iii. Scientific organizations
- 2. Size (recommend a cap of 25-30 members);
  - a. Government Members (?)
  - b. Constituency Members (?)
- 3. Conditions for joining and withdrawing from the organization:
  - a. Governmental
    - i. By passage of an interlocal agreement
    - ii. Membership tied to proportionate dues and active participation
  - h Constituencies
    - i. Interested individuals and organizations apply for membership
    - ii. Governmental entities vote on applications based upon relevant criteria as detailed below.
  - c. State of Utah
    - i. Appointment by the Governor.
  - d. Withdrawal as per the future terms and conditions of an agreement with the Commission's legislative body.
- 4. Process for selecting member representatives and appointments:
  - a. Government Entities appoint who they want to represent them

- b. Applications for Constituency Membership will be reviewed and voted upon by participating Government Entities based upon the following criteria, as applicable:
  - i. Technical expertise
  - ii. Active membership
  - iii. Fundraising capabilities
  - iv. Community relationships and influence
  - v. Status as certified public charity
  - vi. Other relevant criteria
- c. Additional conditions of membership:
  - i. Formally adopt the Jordan River Blueprint as a development directive.
  - ii. Active and regular attendance
- d. Executive Committee Duties (Officers):
  - i. Guide organizational planning
  - ii. Guide strategic planning
  - iii. Operations and administration
  - iv. Set meeting dates and agendas
  - v. Guide the Membership selection application and process
  - vi. Guide fundraising
- 5. Staff

#### III. Other Groups involvement

- 1. Advisory and technical Councils:
  - a. Appointed by the Commission
  - b. Individuals or groups who have technical or other skill sets needed to advise the Commission.
- 2. Budget/Finance Committee:
  - a. Draft financial plan and budget
  - b. Draft criteria and plan for project funding

- 3. Land Use and Development Committee:
  - a. Share best practices, criteria, and standards
  - b. Respond to development proposals and make recommendations to Commission

## IV. Other priority Issues to be addressed

- 1. Recreation uses and recommendations
- 2. Water Quality/Environment/Science
- 3. Noxious weed control
- 4. Tree and other native vegetative plantings
- 5. Interlocal relations
- 6. Other committees or combinations of above
- 7. Selection process: elections/appointments
- 8. Parkway public safety, enforcement and coordination
- 9. Education and outreach
- 10. Coordination with other interested organizations

## V. Organization Authority and Powers

- 1. Set Organization policy to achieve stated Goals
- 2. Blueprint plan implementation and updates
- 3. Promote Blueprint plans and its principles
- 4. Provide advice regarding public policy, legislation and local ordinances (i.e. 100 year floodplain, meander corridor, enforcement authority, etc.)
- 5. Planning activities
- 6. Assistance: review proposals and provide best practice resources only, not in-depth assistance
- 7. Coordination: Local and State Governments maintain land use authority- Commission helps with coordinating planning and consistent application of best practices
- 8. Advisory review of members' plans and projects

9. Hire Executive Director

10. Similar to Planning Commission, local governments are not required to follow recommendations - aka: NON-BINDING

- a. Review Procedures:
  - Create standards: setbacks, construction best practices (example: storm water management), landscaping, relationship of development to trails and other public areas, check-list of recommended best practices
  - ii. Review development applications within the corridor and make recommendations to governing jurisdiction
- b. Resolving issues:
  - i. Make recommendations to resolve conflicting issues as submitted by members and non members

# VI. Commission Property Acquisition including Administration and Development Activities

- 1. Property acquisition and other actions
  - a. Consult on open space and riparian corridor acquisition along the River Corridor
  - b. The Commission does not own land
  - c. Prefer that local governments retain land ownership and authority
  - d. Commission can facilitate and coordinate land purchases
  - e. Needs third-party protection and ownership of easements
  - f. Facilitate a coordinated overall management plan for land acquisition and enhancements along the corridor
  - g. Develop appropriate checks & balances; Commission will avoid any preferential treatment of any entity
- 2. Development activities
  - a. Capital projects for parkway only
  - b. Leverage funding for capital improvements, projects and ongoing maintenance
  - c. Restoration of waterways and critical lands/habitat

- d. Provide leveraging for non-profits which provide habitat restoration and land acquisition
- e. Planning and implementation assistance and consultation services
- 3. Project Selection and Acquisition Criteria
  - a. Project ranking
  - b. Amount of leveraging or matching funding aspects
  - c. Size and scope of project
  - d. Adjacent to already preserved or restored areas
  - e. Public benefits analysis and scoring
  - f. Maximizing available open space land showing priority position based upon development pressure
  - g. Commission does the project and/or provides grants to entities
  - h. Environmental value

## VII. Commission Funding, Budgeting, and Spending

- 1. Member contributions:
  - a. Utilize Utah Lake Commission funding formula
- 2. Special Taxing District Option:
  - a. Separate entity from the Commission
  - b. Controlled by participating Member Cities that want to join; can do so voluntarily through Resolution of the City Council and notice to citizens
  - c. Cities can opt out of the District if not interested
  - d. State Law allows up to 0.0008% property tax rate for cities that opt in
- 3. Foundation:
  - a. Determine relationship of a Jordan River foundation to other non profits
  - b. Type of Non-Profit; needs verification and determination from the IRS
  - c. Separate and voluntary relationship to Commission without formal designation
- 11. Budgeting procedures:
  - a. Following accounting and annual budgeting procedure process

- 12. Spending authority, process and priorities:
  - a. Organizational and administration expenses

